

*I Mina'trentai Ocho Na Liheslaturan Guåhan*  
**BILL STATUS**

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
<b>301-38 (COR)</b>	Christopher M. Dueñas Jesse A. Lujan Tina Rose Muña-Barnes Vincent A.V. Borja Joe S. San Agustin Eulogio Shawn Gumataotao V. Anthony Ada William A. Parkinson	AN ACT TO <i>AMEND</i> § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE GOVERNMENT OF GUAM PROCUREMENT TRAINING AND CERTIFICATION PROGRAM TO WIDEN AVAILABILITY AND OPPORTUNITY FOR PROCUREMENT PROFESSIONALS WITHIN THE GOVERNMENT OF GUAM	4/2/26 12:15 p.m.	4/9/26	Committee on Finance and Government Operations.	Request: 4/9/26  4/21/26			



## COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson

*I Mina'trentai Ocho Na Liheslaturan Guåhan*

*38<sup>th</sup> Guam Legislature*

April 21, 2026

**To:** **Rennae V. C. Meno**  
Clerk of the Legislature

**From:** **Vice Speaker V. Anthony Ada**   
Chairperson, Committee on Rules

**Subject:** **Fiscal Note for Bill No. 301-38 (COR)**

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*Håfa Adai!*

Find the attached, Fiscal Note for the following bill:

**Bill No. 301-38 (COR).**

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.



**Bureau of Budget & Management Research  
Fiscal Note of Bill No. 301-38 (COR)**

**AN ACT TO AMEND §5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE GOVERNMENT OF GUAM PROCUREMENT TRAINING AND CERTIFICATION PROGRAM TO WIDEN AVAILABILITY AND OPPORTUNITY FOR PROCUREMENT PROFESSIONALS WITHIN THE GOVERNMENT OF GUAM.**

**Department/Agency Appropriation Information**

<b>Dept./Agency Affected: University of Guam / Guam Community College</b>		<b>Dept./Agency Head: Dr. Anita Borja Enriquez, President Dr. Virginia Tudela, Interim President</b>	
<b>Department's General Fund (GF) appropriation(s) to date:</b>		<b>UOG: \$47,023,391</b>	<b>GCC: \$14,891,858</b>
<b>Department's Other Fund appropriation(s) to date:</b>	<b>UOG: Healthy Futures Fund (\$3,000,000) Guam Educational Facilities Fund: (\$500,000) Total: \$3,500,000</b>	<b>GCC: Manpower Development Fund \$8,471,562</b>	
<b>Total Department/Agency Appropriation(s) to date:</b>		<b>UOG: \$50,523,391</b>	<b>GCC: \$23,363,420</b>

**Fund Source Information of Proposed Appropriation**

	<b>General Fund:</b>	<b>Special Fund:</b>	<b>Total:</b>
<b>FY 2025 Unreserved Fund Balance</b>	\$0	\$0	\$0
<b>FY 2026 Adopted Revenues</b>	\$0	\$0	\$0
<b>FY 2026 Appro. (P.L. 38-60)</b>	\$0	\$0	\$0
<b>Sub-total:</b>	\$0	\$0	\$0
<b>Less appropriation in Bill</b>	\$0	\$0	\$0
<b>Total:</b>	\$0	\$0	\$0

**Estimated Fiscal Impact of Bill**

	<b>One Full Fiscal Year</b>	<b>For Remainder of FY 2026 (if applicable)</b>	<b>FY 2027</b>	<b>FY 2028</b>	<b>FY 2029</b>	<b>FY 2030</b>
<b>General Fund</b>	\$0	\$0	\$0	\$0	\$0	\$0
<b>Special Fund</b>	\$0	\$0	\$0	\$0	\$0	\$0
<b>Total</b>	1/	\$0	\$0	\$0	\$0	\$0

- |   |                         |          |       |
|---|-------------------------|----------|-------|
| 1. Does the bill contain "revenue generating" provisions?<br>If Yes, see attachment   |                         | /X/ Yes  | // No |
| 2. Is amount appropriated adequate to fund the intent of the appropriation?<br>If no, what is the additional amount required? \$ _____  | /X/ N/A                 | // Yes   | // No |
| 3. Does the Bill establish a new program/agency?<br>If yes, will the program duplicate existing programs/agencies?<br>Is there a federal mandate to establish the program/agency? | /X/ N/A                 | // Yes   | // No |
| 4. Will the enactment of this Bill require new physical facilities?   |                         | // Yes   | // No |
| 5. Was Fiscal Note coordinated with the affected dept/agency?<br>/X / Requested agency comments not received by due date: Guam Community College                                  | If no, indicate reason: | /X/ Yes  | // No |
|   |                         | // Other |       |

<b>Analyst:</b> <u>Michelle Pineda, BMA I</u>	<b>Date:</b> <u>4/20/26</u>	<b>Director:</b> <u>Lester L. Carlson, Jr., Director</u>	<b>APR 21 2026</b>
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**Notes:**  
" See Additional Comments.

**BUREAU OF BUDGET & MANAGEMENT RESEARCH**  
**COMMENTS ON BILL NO. 301-38 (COR)**

**Bill No. 301-38** seeks to amend §5141 of Chapter 5, Title 5 Guam Code Annotated, relative to expanding the Government of Guam Procurement Training and Certification Program to widen availability and opportunity for procurement professionals within the Government of Guam.

*I Liheslatura* seeks to authorize both Guam Community College (GCC) and the University of Guam (UOG) to administer the Government Procurement Program. This expansion aims to increase instructional capacity, improve access to training, and reduce delays in certification. It should be noted that the inclusion of UOG as an authorized training provider shall not compromise uniformity, but rather enhance the delivery of a standardized procurement education program. The proposed amendments authorize each Institution, in consultation with the Guam Procurement Advisory Council, to establish equivalent training, education, certification, prerequisites, tests, attendance, and standards as it determines are necessary to qualify for any certification. Additionally, each Institution will be required to establish a fee schedule to recover administrative costs.

As noted in the attached comments received from UOG, the University expresses full support of the subject bill and is prepared to administer the training if given the opportunity. With its access to qualified instructors with relevant procurement and legal experience, along with existing infrastructure such as the Global Learning and Engagement and Enrollment Management Student Success units, UOG is well-positioned to fulfill this role. The Bureau notes the bill's full cost recovery approach and that UOG can anticipate absorbing the initial costs relative to administering the procurement program, such as trainer fees or training material, to be recovered and sustained through participant fees. However, neither the Bill as written nor the comments received from UOG specify the additional personnel requirements or administrative costs associated with the proposed amendments. As such, the Bureau is unable to ascertain the fiscal impact should the Bill become law.



# UNIVERSITY OF GUAM

## OFFICE OF THE PRESIDENT

April 17, 2026

The Honorable Christopher M. Dueñas  
Senator, 38<sup>th</sup> Guam Legislature  
Chairperson, Committee on Finance and Government Operations  
Calvo Arriola Building Suite 101-B  
259 Martyr Street  
Hagåtña, Guam 96910

### **Re: UOG Testimony on Bill 301-38 (COR)**

Buenas yan Háfa Adai Senator Dueñas,

Thank you for the opportunity to submit testimony on Bill 301-38 (COR), An Act to Amend § 5141 of Chapter 5, Title 5 Guam Code Annotated, Relative to Expanding the Government of Guam Procurement Training and Certification Program to Widen Availability and Opportunity for Procurement Professionals Within the Government of Guam.

The University of Guam (UOG) is in full support of Bill 301-38, which expands the Procurement Training and Certification Program by authorizing UOG to administer the program. The University believes that this approach directly addresses a key constraint identified in the Legislative Findings and Intent of Bill 301-38—which states “capacity and scheduling limitations have resulted in delays in training availability, thereby impacting timely certification of procurement personnel.”

The University also agrees that expanding the number of authorized training providers will improve access, increase scheduling flexibility, and support timely workforce development. Because UOG currently has access to qualified adjunct instructors, including licensed attorneys with relevant procurement and legal experience—as well our higher education institutional infrastructure and processes to include our Global Learning and Engagement (GLE) and Enrollment Management and Student Success units—it is well positioned to administer this training and certification program and contribute meaningfully to this effort.

The University notes that in your media release, Bill 301-38 was directly informed by research and analysis conducted by our very own students in the UOG’s School of Business and Public Administration—PA490 Special Projects in Public Administration Course—which examined challenges facing Guam’s procurement process. The University celebrates the ability of our students not only to contribute in meaningful ways, but to apply the knowledge they gain in class to better our island. Bill 301-38 represents this contribution and we applaud their efforts. Although Bill 301-38 certainly does not aim to address all procurement challenges identified in that research, it does provide a solution that UOG is prepared to administer if given the opportunity.

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OFFICE OF THE PRESIDENT  
SUBJECT: UOG Testimony on Bill 301-38 (COR)

UOG also notes and supports the inclusion of consultation with the Guam Procurement Advisory Council which may increase consistency in the Procurement Training and Certification and understands that in the absence of Council action or quorum, the University can continue its preparation toward standing up its programs within its authorization.

The University does note that Subsection (j) in the original Guam Code Annotated—which addresses the Certificate of Enrichment (Administrative)—appears to contain an inconsistency in reference. While the subsection describes an administrative-level certification, it concludes by requiring a “Certificate of Enrichment (Advanced),” which is a lower-level certification. This appears to be corrected in Bill 300-38, but we wanted to note this inconsistency that currently exists in the Guam Code Annotated.

In conclusion, UOG supports the Legislature’s efforts to strengthen procurement capacity across the Government of Guam. Expanding access to training through multiple institutions is a practical and scalable solution to legislatively identified constraints. With the minor correction outlined above, Bill 301-38 (COR) provides a strong foundation for a more accessible, consistent, and effective procurement training and certification system.

UOG stands ready to partner with the Guam Community College and the Guam Procurement Advisory Council to deliver high-quality, accessible, and professionally relevant procurement education.

Si Yu’os ma’åse’ for the opportunity to provide testimony in full support of Bill 301-38.

Sincerely,

  
Anita Borja Enriquez (Apr 17, 2026 05:09:34 GMT+10)

Anita Borja Enriquez, D.B.A.  
President